A bill to be entitled 1 2 An act relating to debt relief services; providing a 3 directive to the Division of Statutory Revision; creating 4 s. 559.101, F.S.; providing a short title; transferring, 5 renumbering, reordering, and amending s. 817.801, F.S.; revising definitions relating to debt relief services; 6 7 creating s. 559.103, F.S.; providing the powers of the 8 Office of Financial Regulation; creating s. 559.104, F.S.; 9 authorizing the Financial Services Commission to adopt 10 rules; transferring, renumbering, and amending s. 817.803, 11 F.S.; revising provisions relating to who is not subject to the Debt Relief Services Act; providing an exception 12 for attorneys representing clients; creating s. 559.106, 13 14 F.S.; requiring debt relief organizations to be registered 15 with the office; providing a registration fee; requiring 16 background screening of applicants and control persons; providing grounds for registration issuance or denial; 17 requiring annual renewal; creating s. 559.107, F.S.; 18 19 requiring registration renewal; transferring, renumbering, and amending s. 817.804, F.S.; requiring a debt relief 20 21 organization to obtain a surety bond and to provide proof 22 of such bond to the office; creating s. 559.109, F.S.; 23 requiring a debt relief organization to maintain records; creating s. 559.111, F.S.; requiring a debt relief 24 25 organization to prepare a financial analysis for the 26 debtor; providing for service contracts; requiring certain 27 provisions to be included in such contracts; requiring the

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debt relief organization to provide the debtor with copies

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of all signed documents; transferring, renumbering, and amending s. 817.805, F.S.; conforming terms to changes made by the act; transferring, renumbering, and amending s. 817.802, F.S.; prohibiting a debt relief organization from engaging in certain additional specified acts; deleting a provision that allows the organization to collect a fee for insufficient fund transactions; creating s. 559.114, F.S.; providing for debtor complaints to the office; providing procedures and office duties; creating s. 559.115, F.S.; providing for the issuance of subpoenas by the office; creating s. 559.116, F.S.; authorizing the office to issue cease and desist orders; transferring, renumbering, and amending s. 817.806, F.S.; conforming terms to changes made by the act; providing administrative penalties; specifying violations that result in criminal penalties; repealing 559.10, 559.11, 559.12, and 559.13, F.S., relating to obsolete provisions concerning budget planning; amending s. 516.07, F.S.; conforming a crossreference; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. The Division of Statutory Revision is requested to rename part II of chapter 559, Florida Statutes, consisting of ss. 559.101-559.117, as "Debt Relief Services."

Section 2. Section 559.101, Florida Statutes, is created to read:

559.101 Short title.—This part may be cited as the "Debt

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Relief Services Act."

Section 3. Section 817.801, Florida Statutes, is transferred, renumbered as 559.102, Florida Statutes, reordered, and amended to read:

- 559.102 817.801 Definitions.—As used in this part:
- (1) "Commission" means the Financial Services Commission.
- (2) "Control person" means an individual, partnership, corporation, trust, or other organization that possesses the power, directly or indirectly, to direct the management or policies of a company, whether through ownership of securities, by contract, or otherwise. The term includes, but is not limited to:
- (a) A company's executive officers, including the president, chief executive officer, chief financial officer, chief operations officer, chief legal officer, chief compliance officer, director, or other individuals having similar status or functions.
- (b) For a corporation, each shareholder who, directly or indirectly, owns 10 percent or more, or who has the power to vote 10 percent or more, of a class of voting securities, unless the applicant is a publicly traded company.
- (c) For a partnership, all general partners and limited or special partners who have contributed 10 percent or more, or who have the right to receive upon dissolution 10 percent or more, of the partnership's capital.
 - (d) For a trust, each trustee.
- (e) For a limited liability company, all managing members and those members who have contributed 10 percent or more, or

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who have the right to receive upon dissolution 10 percent or more, of the partnership's capital.

- (6) (1) "Debt relief organization Credit counseling agency" means a person offering to provide or any organization providing debt management services, debt settlement services, or credit counseling services for compensation.
- (3)(2) "Credit counseling services" means confidential money management, debt reduction, financial analysis, and financial educational services provided to a debtor. The term does not include foreclosure-related rescue services.
- (4)(3) "Creditor contribution" means any sum that a creditor agrees to contribute to a <u>debt relief organization</u> credit counseling agency, whether directly or by setoff against amounts otherwise payable to the creditor on behalf of debtors.
- (5)(4) "Debt management services" means services, other than foreclosure-related rescue services, provided to a debtor by a debt relief credit counseling organization for a fee to:
- (a) Effect the adjustment, compromise, <u>interest rate</u> reduction, modification of terms, negotiation, or discharge of any unsecured account, note, or other indebtedness of the debtor; or
- (b) Receive <u>funds periodically</u> from the debtor and disburse to a creditor any money or other thing of value <u>with</u> the expectation that the debtor will repay the creditor the <u>entire principal owed</u>.
- (7) "Debt settlement services" means services, other than foreclosure-related rescue services, provided to a debtor with the expectation of obtaining the creditor's agreement to accept

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less than the principal amount of a debt in full satisfaction of the debt.

- (8) "Debtor" means an individual who obtains credit, seeks a credit agreement with a creditor, or owes money to a creditor.
- (9) "Enrolled debt" means the amount of debt at the time
 the contract for debt management services is entered but does
 not include any increases in the amount of debt or additional
 fees or penalties applied to the debt after services included in
 the contract are initiated.
- (10) "Financial analysis" means the review of an individual's budget, income, expenses, and debt by the debt relief organization in order to determine the individual's suitability for additional credit counseling, debt management, or debt settlement services provided by the organization.
- (11) "Financial audit report" means a report prepared in connection with a financial audit that is conducted in accordance with generally accepted auditing standards, prescribed by the American Institute of Certified Public Accountants, by a certified public accountant licensed to do business in the United States, which includes:
- (a) Financial statements, including notes related to the financial statements and required supplementary information, prepared in conformity with United States generally accepted accounting principles.
- (b) An expression of opinion regarding whether the financial statements are presented in conformity with United

 States generally accepted accounting principles, or an assertion that such an opinion cannot be expressed and the reasons.

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BILL PCS HB 311 ORIGINAL YEAR 141 (12) "Office" means the Office of Financial Regulation of 142 the Financial Services Commission. (13) (5) "Person" has the same meaning as in s. 1.01, F.S. 143 144 means any individual, corporation, partnership, trust, 145 association, or other legal entity. "Service contract" means the agreement for services 146 147 between a debt relief organization and a debtor. Section 4. Section 559.103, Florida Statutes, is created 148 149 to read: 559.103 Powers and duties of the Office of Financial 150 151 Regulation; fees.-152 The office is responsible for the administration and 153 enforcement of this part. 154 The office may conduct an investigation of any person (2) if the office has reason to believe, upon complaint or 155 156 otherwise, that any violation of this part may have been 157 committed or is about to be committed. 158 (3) All fees, charges, and fines collected pursuant to 159 this part shall be deposited in the State Treasury to the credit 160 of the Regulatory Trust Fund under the office. 161 Section 5. Section 559.104, Florida Statutes, is created 162 to read: 163 559.104 Rules.—The commission may adopt rules to administer this part, including rules that: 164 Require electronic submission of any forms, documents, 165 166 or fees required under this part. 167 (2) Establish time periods during which an applicant for

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registration is barred from registration or a registered debt

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relief organization is barred from renewal due to prior criminal convictions of, or guilty or nolo contendere pleas by, any of the applicant's or registrant's control persons, regardless of adjudication.

- (a) The rules must provide:
- 1. Permanent bars for felonies involving money laundering, breach of trust, dishonesty, embezzlement, fraud, fraudulent conversion, misappropriation of property, racketeering, or theft;
- 2. A 15-year disqualifying period for felonies involving moral turpitude;
- 3. A 7-year disqualifying period for all other felonies; and
- 4. A 5-year disqualifying period for misdemeanors involving fraud, dishonesty, or any other act of moral turpitude.
- (b) The rules may provide for an additional waiting period due to dates of imprisonment or community supervision, the commitment of multiple crimes, and other factors reasonably related to the applicant's criminal history.
- (c) The rules may provide for mitigating factors for crimes identified in subparagraph (a)2. However, the mitigation may not result in a period of disqualification less than 7 years. The rule may not mitigate the disqualifying periods in subparagraphs (a)1., (a)3., and (a)4.
- (d) An applicant is not eligible for registration until the expiration of the disqualifying period set by rule.
 - (e) Section 112.011 is not applicable to eligibility for

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197 registration under this part.

Section 6. Section 817.803, Florida Statutes, is transferred, renumbered as section 559.105, Florida Statutes, and amended to read:

559.105 817.803 Exceptions.—Nothing in This part does not apply applies to:

- (1) A person licensed to practice law in this state who is providing credit counseling, debt management, or debt settlement services as an ancillary matter to her or his representation of the debtor as a client. Any Debt management or credit counseling services provided in the practice of law in this state;
- (2) A Any person who engages in credit counseling, debt management, or debt settlement services adjustment to adjust the indebtedness owed to such person: or
 - (3) The following entities or their subsidiaries:
 - (a) The Federal National Mortgage Association;
 - (b) The Federal Home Loan Mortgage Corporation;
- (c) The Florida Housing Finance Corporation, a public corporation created in s. 420.504;
- (d) Any financial institution as defined under s.

 655.005(1)(h) A bank, bank holding company, trust company,
 savings and loan association, credit union, credit card bank, or
 savings bank that is regulated and supervised by the Office of
 the Comptroller of the Currency, the Office of Thrift
 Supervision, the Federal Reserve, the Federal Deposit Insurance
 Corporation, the National Credit Union Administration, the
 Office of Financial Regulation of the Department of Financial
 Services, or any state banking regulator; or

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- (e) A consumer reporting agency as defined in the Federal Fair Credit Reporting Act, 15 U.S.C. <u>s. 1681a</u> <u>ss. 1681-1681y, as</u> it existed on April 5, 2004; or
- (f) Any subsidiary or affiliate of a bank holding company, its employees and its exclusive agents acting under written agreement.
- Section 7. Section 559.106, Florida Statutes, is created to read:
 - 559.106 Registration of debt relief organization.-
- (1) Effective April 1, 2011, each person who acts as a debt relief organization in this state must be registered in accordance with this section. This applies to debt relief organizations operating in this state or from another state, regardless of whether such organization is registered, licensed, or the equivalent in accordance with the laws of another state.
- (2) In order to apply for registration, an applicant must submit:
- (a) A completed registration application form as prescribed by commission rule which includes the name and principal business address and e-mail address of the debt relief organization.
- (b) A registration fee of \$1,000. The registration fee is nonrefundable and may not be prorated for a partial year of registration.
- (c) Fingerprints for the applicant and each of the applicant's control persons in accordance with rules adopted by the commission.
 - 1. The fingerprints may be submitted to the office, or a

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vendor acting on behalf of the office.

- 2. The office may contract with a third-party vendor to provide live-scan fingerprinting in lieu of a paper fingerprint card.
- 3. A state criminal history background check must be conducted through the Department of Law Enforcement, and a federal criminal history background check must be conducted through the Federal Bureau of Investigation.
- 4. All fingerprints submitted to the Department of Law Enforcement must be submitted electronically and entered into the statewide automated fingerprint identification system established in s. 943.05(2)(b) and available for use in accordance with s. 943.05(2)(g) and (h). The office shall pay an annual fee to the department to participate in the system and inform the department of any person whose fingerprints are no longer required to be retained.
- 5. The costs of fingerprint processing, including the cost of retaining the fingerprints, shall be borne by the person subject to the background check.
- 6. The office is responsible for reviewing the results of the state and federal criminal history checks and determining whether the applicant meets registration requirements.
- (d) Submit documentation demonstrating that the surety bond requirements specified in s. 559.108 have been satisfied.
- (e) Submit additional information or documentation requested by the office and required by rule concerning the applicant or a control person of the applicant. Additional information may include documentation of pending and prior

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disciplinary and criminal history events, including arrest reports and certified copies of charging documents, plea agreements, judgments and sentencing documents, documents relating to pretrial intervention, orders terminating probation or supervised release, final administrative agency orders, or other comparable documents that may provide the office with the appropriate information to determine eligibility for registration.

- (3) An application is considered received for the purposes of s. 120.60 upon the office's receipt of the completed application form, all required documentation, criminal history information, the application fee, and all applicable fingerprinting processing fees.
- (4) The office shall issue a debt relief organization registration to each applicant who is not otherwise ineligible and who meets the requirements of this section. However, it is a ground for denial of registration if the applicant or one of the applicant's control persons:
- (a) Has been found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or guilty to, any felony, any crime involving racketeering, fraud, theft, embezzlement, fraudulent conversion, breach of trust, misappropriation of property, dishonesty, or moral turpitude;
 - (b) Has committed any violation specified in s. 559.113;
- (c) Is the subject of a pending felony criminal prosecution or a prosecution or an administrative enforcement action, in any jurisdiction, which involves fraud, racketeering, embezzlement, fraudulent conversion, misappropriation of

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BILL PCS HB 311 ORIGINAL YEAR 309 property, theft, dishonesty, breach of trust, or any other act 310 of moral turpitude; (d) Pays the office any fee, fine, or other amount with a 311 312 check or electronic transmission of funds which fails to clear 313 the applicant's financial institution; 314 (e) Makes a material misstatement on any application, document, or record required to be submitted under this part or 315 316 the rules of the commission; or 317 (f) Has been the subject of any decision, finding, injunction, suspension, prohibition, revocation, denial, 318 319 judgment, or other adverse action by any state or federal 320 agency. (5) A registration issued under this section expires 321 322 annually on March 31 unless canceled, suspended, revoked, or otherwise terminated, and must be renewed as provided under s. 323 324 559.5551. 325 Section 8. Effective April 1, 2011, section 559.107, 326 Florida Statutes, is created to read: 327 559.107 Registration renewal.-In order to renew a debt relief organization 328 329 registration, a debt relief organization must submit: 330 (a) A completed registration renewal form as prescribed by 331 commission rule. 332 (b) Fingerprints, in accordance with s. 559.106, for any 333 new control persons who have not been screened. 334 (c) Any additional information or documentation requested

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by the office and required by rule concerning the registrant or

control person of the registrant. Additional information may

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include documentation of any pending and prior disciplinary and
criminal history events, including arrest reports and certified
copies of charging documents, plea agreements, judgments and
sentencing documents, documents relating to pretrial
intervention, orders terminating probation or supervised
release, final administrative agency orders, or other comparable
documents that may provide the office with the appropriate
information to determine eligibility for renewal of
registration.

- (d) A nonrefundable renewal fee of \$750 and nonrefundable fees to cover the cost of further fingerprint processing and retention as set forth in commission rule.
- (2) The office may not renew a debt relief organization registration unless the registrant continues to meet the minimum requirements for initial registration pursuant to s. 559.106 and adopted rule.
- Section 9. Section 817.804, Florida Statutes, is transferred, renumbered as section 559.108, Florida Statutes, and amended to read:
- 559.108 817.804 Financial requirements; surety bond; disclosure and financial reporting.—
- (1) A debt relief organization must Any person engaged in debt management services or credit counseling services shall:
- (a) Obtain from a licensed certified public accountant an annual <u>independent financial</u> audit <u>report in accordance with generally accepted auditing standards</u> that <u>includes shall include all</u> accounts of such person in which the funds of debtors are deposited and from which payments are made to

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creditors on behalf of debtors. A debt relief organization must submit a copy of the report to the office within 120 days after the end of the registrant's fiscal year. The commission may establish by rule the manner for filing a financial audit report.

- (b) Obtain and maintain at all times insurance coverage for employee dishonesty, depositor's forgery, and computer fraud. The insurance coverage must be in an amount not less than the greater of \$100,000 or 10 percent of the monthly average of the aggregate amount of all deposits made by debtors to the organization for distribution to creditors with such person by all debtors for the 6 months immediately preceding the date of initial application for or renewal of the insurance. The deductible on such coverage may shall not exceed 10 percent of the face amount of the policy coverage.
- (c) Obtain and maintain a surety bond from a surety company authorized to do business in this state. The amount and form of the bond shall be specified by rule and must be at least \$100,000 but may not exceed \$1 million. The rule must provide allowances for business volume. The bond shall be in favor of the state for the use and benefit of any debtor who suffers or sustains any loss or damage by reason of any violation of this part. Pursuant to initial registration and renewal, each applicant shall furnish to the office:
- 1. The original executed surety bond issued by a surety company authorized to do business in this state.
- 2. A statement from the surety company that the premium for the bond has been paid in full by the applicant.

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- 3. A statement from the surety company that the bond issued by the surety company meets the requirements of this part. The liability of the surety company under any bond issued pursuant to this section may not, in the aggregate, exceed the amount of the bond regardless of the number or amount of any claims filed or which might be asserted against the surety on such bond. If multiple claims are filed which collectively exceed the amount of the bond, the surety may pay the full amount of the bond to the office and is not further liable under the bond. The office shall hold such funds for distribution to claimants and administratively determine and pay to each claimant a pro rata share of each valid claim made within 6 months after the date the first claim is filed against the surety.
- (2) A copy of the annual <u>financial</u> audit <u>report</u> and insurance policies required by this section <u>must shall</u> be available for public inspection at each branch location <u>of the organization</u>. Copies shall be provided, upon written request, to any party requesting a copy for a charge <u>that does</u> not to exceed the cost of copying the <u>reproduction of</u> documents.
- Section 10. Section 559.109, Florida Statutes, is created to read:
 - 559.109 Maintenance of records.-
- (1) Each registered debt relief organization shall maintain, at the principal place of business designated on the registration, all books, accounts, records, and documents necessary to determine the registrant's compliance with this part.

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- (2) The office may authorize the maintenance of records at a location other than a principal place of business. The office may require books, accounts, and records to be produced and available at a reasonable and convenient location in this state.
- (3) The commission may prescribe by rule the minimum information to be shown in the books, accounts, records, and documents of registrants so that such records enable the office to determine the registrant's compliance with this part.
- (4) All books, accounts, records, documents, and receipts of any payment transaction must be preserved and kept available for inspection by the office for at least 5 years after the date the transaction is completed. The commission may prescribe by rule requirements for the destruction of books, accounts, records, and documents retained by the registrant after the completion of the 5 years.
- Section 11. Section 559.111, Florida Statutes, is created to read:
 - 559.111 Financial analysis; service contracts.-
- (1) Before a debtor signs a service contract, the debt relief organization shall prepare, retain a copy of, and provide to the debtor a written financial analysis specific to the debtor which includes an evaluation of the debtor's income, expenses, and all debts. An additional fee may not be charged for the financial analysis.
- (2) Based on the completed financial analysis, the debt relief organization shall provide to the debtor, and retain a copy of, a written determination of the debtor's suitability for debt management or debt settlement services and whether the

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debtor can reasonably meet the requirements of the service contract, including the debtor's ability to save the amount estimated to be needed to fund the settlement of the debt.

- (3) The service contract between the debt relief organization and the debtor must be signed and dated by the debtor and include all of the following:
- (a) The following statement in at least 12-point uppercase type at the top of the service contract:

IMPORTANT: IT IS RECOMMENDED THAT YOU CONTACT YOUR
CREDITORS BEFORE SIGNING THIS CONTRACT. YOUR CREDITORS
MAY BE WILLING TO DIRECTLY NEGOTIATE A SETTLEMENT,
INTEREST RATE REDUCTION, MODIFICATION, PAYMENT PLAN,
OR RESTRUCTURING OF YOUR DEBT FREE OF CHARGE.

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YOUR USE OF DEBT MANAGEMENT OR DEBT SETTLEMENT

SERVICES MAY RESULT IN LATE FEES, ADDITIONAL DEBTS,

AND AN ADVERSE CREDIT RATING. YOU SHOULD CONTACT YOUR

CREDITOR FOR MORE INFORMATION.

(b) A full and detailed description of the services to be performed by the debt relief organization for the debtor, including the financial analysis determining the suitability of the debtor for debt management or debt settlement services, all guarantees and all promises of full or partial refunds, the estimated date or length of time by which the services are to be performed, and a copy of the Florida Debt Relief Services Act.

(c) All terms and conditions of payment, including the

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anticipated total of all payments to be made by the debtor and the estimated amount of any payments to be made to the debt relief organization or to any other person.

- (d) The debt relief organization's principal business address and the name and address of its agent in the state authorized to receive service of process.
- (e) A clear and conspicuous statement in boldface type, in immediate proximity to the space reserved for the debtor's signature, which states: "You, the debtor, may cancel this service contract at any time before midnight of the 5th business day after the date of signing this contract. [See the attached Notice of Right to Cancel for further explanation of this right.]"
- (f) A Notice of Right to Cancel attached to the contract, in duplicate and easily detachable, which contains the following statement in at least 12-point uppercase type:

NOTICE OF RIGHT TO CANCEL

YOU MAY CANCEL ANY CONTRACT FOR CREDIT COUNSELING,

DEBT MANAGEMENT, OR DEBT SETTLEMENT SERVICES WITHIN 5

BUSINESS DAYS AFTER THE DATE THE CONTRACT IS SIGNED BY

YOU WITHOUT INCURRING ANY PENALTY OR OBLIGATION.

YOUR PAYMENT MUST BE RETURNED TO YOU WITHIN 10

BUSINESS DAYS AFTER RECEIPT OF YOUR CANCELLATION

NOTICE.

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505 TO CANCEL THIS CONTRACT, MAIL OR DELIVER A SIGNED AND 506 DATED COPY OF THIS CANCELLATION NOTICE OR ANY OTHER 507 WRITTEN NOTICE CLEARLY INDICATING YOUR DESIRE TO 508 CANCEL YOUR CONTRACT. 509 510 TO: ...(name of debt relief organization)... 511 AT: ...(address)... 512 BY SIGNING AND DATING THIS NOTICE, I HEREBY CANCEL MY 513 SERVICE CONTRACT, EXECUTED ON: ... (date service 514 515 contract signed) ... 516 517 ... (Signature of Debtor) ... 518 ...(Date)... 519 ... (Address) ... 520 ...(Phone Number)... 521 522 The debt relief organization must provide the debtor, 523 at the time the documents are signed, with a copy of the 524 completed service contract as described in subsection (3) and 525 all other documents the organization requires the debtor to 526 sign. 527 Section 12. Section 817.805, Florida Statutes, is 528 transferred, renumbered as section 559.112, Florida Statutes, 529 and amended to read: 559.112 817.805 Disbursement of funds.—A debt relief 530 531 organization offering debt management services that include 532 disbursement to a creditor must Any person engaged in debt

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CODING: Words stricken are deletions; words underlined are additions.

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management or credit counseling services shall disburse to the appropriate creditors all funds received from a debtor, less any fees permitted by s. 559.113 817.802 and any creditor contributions, within 30 days after receipt of such funds. However, a creditor contribution may not reduce any sums to be credited to the account of a debtor making a payment to the organization credit counseling agency for further payment to the creditor. Further, a debt relief organization offering debt settlement services or debt management services must any person engaged in such services shall maintain a separate trust account for the receipt of any funds from debtors and the disbursement of such funds on behalf of such debtors.

Section 13. Section 817.802, Florida Statutes, is transferred, renumbered as section 559.113, Florida Statutes, and amended to read:

559.113 817.802 Prohibited acts Unlawful fees and costs.

- (1) A debt relief organization may not, directly or indirectly, charge or accept from a debtor:
- (a) Any payment for services before the execution of a written service contract. It is unlawful for any person, while engaging in debt management services or credit counseling services, to charge or accept from a debtor residing in this state, directly or indirectly,
- (b) A fee or contribution greater than \$50 for the initial setup or initial consultation. Subsequently, the person may not charge or accept
- <u>(c)</u> A fee or contribution from a debtor residing in this state greater than \$120 per year for credit counseling services

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provided in addition to the initial consultation under
subsection (b). additional consultations or, alternatively, if

- (d) A fee or contribution for debt management services which exceeds as defined in s. 817.801(4)(b) are provided, the person may charge the greater of 7.5 percent of the amount paid monthly by the debtor to the organization for disbursement to a creditor person or \$35 per month, whichever is greater, or 7.5 percent of the enrolled debt.
- (e) A fee or contribution for debt settlement services which exceeds 40 percent of the savings realized which is defined to be the difference between the amount of enrolled debt and the amount paid to the creditor in discharge of the enrolled debt, less any fees collected pursuant to paragraphs (b) and (c). However, such fees collected for debt settlement services, in the aggregate, may not exceed 20 percent of the enrolled debt. For service contracts requiring fees to be paid on a monthly basis, the payment of such fees must be spread uniformly over at least 18 months or 50 percent of the term of the contract, whichever is greater.
- (f) A fee or contribution unless the debt management services or debt settlement services result in a settlement, discharge, or modification of the debt on terms more favorable to the debtor than the terms of the original agreement between the debtor and creditor.
- (g) Any fee or contribution for debt management, unless no other payment has been received, directly or indirectly, from the debtor for such services. Fees authorized under this subsection may not be a part of or included in the calculation

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of total enrolled debt.

- (2) A debt relief organization may not:
- (a) Advise any debtor, directly or indirectly, to not contact or communicate with his or her creditors before or during the service contract period.
- (b) Make or use any false or misleading representations or omit any material fact in connection with the offer, sale, or provision of services, or engage, directly or indirectly, in any fraudulent, false, misleading, unconscionable, unfair, or deceptive act or practice in connection with the offer or sale of any of the services of a debt relief organization.
- (c) Provide services to a debtor without executing a service contract that complies with s. 559.111.
- (d) Fail to provide copies of the financial analysis, all service contracts, and any other documents the debtor is required to sign as provided under s. 559.111.
- (e) Fail to perform any of the terms, conditions, and obligations provided in the service contract with the debtor.
- (f) Fail to disclose on any offer or sale of services, including any Internet website, the debt relief organization's name, business address, telephone number, and e-mail address, if any.
- (g) Fail to provide the debtor with a 5-business-day right of cancellation without the debtor incurring any penalty or obligation.
- (h) Fail to obtain an annual financial audit report and surety bond.
 - (i) Fail to submit an annual financial audit report to the

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617 office.

- (j) Fail to report on a form prescribed by commission rule any change to information contained in an initial application form or any amendment to the application within 30 days after the change is effective.
- (k) Fail to comply with any of the provisions of this part.
- (2) This section does not prohibit any person, while engaging in debt management or credit counseling services, from imposing upon and receiving from a debtor a reasonable and separate charge or fee for insufficient funds transactions.
- Section 14. Section 559.114, Florida Statutes, is created to read:
 - 559.114 Debtor complaints; administrative duties.-
- (1) The office shall receive and maintain records of correspondence and complaints from debtors concerning any and all persons who provide credit counseling, debt management, or debt settlement services, including debt relief organizations.
- (2) The office shall inform and furnish relevant information to the appropriate regulatory body if a debt relief organization exempt from registration under this part has been named in consumer complaints alleging violations of this part.
- (3) The office shall investigate complaints and record the resolution of such complaints.
- (4) A debt relief organization that provides or attempts to provide debt management or debt settlement services without first registering in accordance with this part is subject to a penalty of up to \$25,000 in addition to the other remedies

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provided in this part and under part II of chapter 501. The office shall advise the appropriate state attorney, or the Attorney General, of any determination by the office of a violation of this part by any debt relief organization that is not registered as required by this part. The office shall furnish the state attorney or Attorney General with the office's information concerning the alleged violations of such requirements. The enforcing authority is entitled to reasonable attorneys fees and costs in any action brought to enforce this part against an unregistered debt relief organization.

written response to the office within 20 days after receipt of a written request from the office for information concerning a consumer complaint. The response must address the issues and allegations raised in the complaint. The office may impose an administrative fine of up to \$2,500 per request per day upon any registrant that fails to comply with this subsection.

Section 15. Section 559.115, Florida Statutes, is created to read:

559.115 Subpoenas.—

- (1) The office may:
- (a) Issue and serve subpoenas and subpoenas duces tecum to compel the attendance of witnesses and the production of all books, accounts, records, and other documents and materials relevant to an investigation conducted by the office. The office, or its authorized representative, may administer oaths and affirmations to any person.
 - (b) Seek subpoenas or subpoenas duces tecum from any court

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to command the appearance of witnesses and the production of books, accounts, records, and other documents or materials at a time and place named in the subpoenas, and an authorized representative of the office may serve such subpoenas.

- or subpoena duces tecum issued by the office, the office may petition the court in the county where the person subpoenaed resides or has his or her principal place of business for an order requiring the person to appear, testify, or produce such books, accounts, records, and other documents as are specified in the subpoena or subpoena duces tecum.
- comply with such order is entitled to the summary procedure provided in s. 51.011, and the court shall advance such cause on its calendar. Attorney's fees and any other costs incurred by the office to obtain an order granting, in whole or in part, a petition for enforcement of a subpoena or subpoena duces tecum shall be taxed against the subpoenaed person, and failure to comply with such order is a contempt of court.
- (4) To aid in the enforcement of this part, the office may require or permit a person to file a statement in writing, under oath or otherwise as the office determines, as to all the facts and circumstances concerning the matter to be investigated.
- Section 16. Section 559.116, Florida Statutes, is created to read:
- 559.116 Cease and desist orders.—The office may issue and serve upon any person an order to cease and desist and to take corrective action if it has reason to believe the person is violating, has violated, or is about to violate any provision of

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this part, any rule or order issued under this part, or any written agreement between the person and the office. All procedural matters relating to issuance and enforcement of such order are governed by the Administrative Procedure Act.

Section 17. Section 817.806, Florida Statutes, is transferred, renumbered as section 559.117, Florida Statutes, and amended to read:

559.117 817.806 Violations; penalties.-

- (1) Any person who violates any provision of this part commits an unfair or deceptive trade practice as defined in part II of chapter 501, and violators are also shall be subject to the penalties, and remedies, and enforcement actions provided therein. Further, any debtor consumer injured by a violation of this part may bring an action for recovery of damages. Judgment shall be entered for actual damages, but in no case less than the amount paid by the debtor consumer to the debt relief organization credit counseling agency, plus reasonable attorney's fees and costs.
- (2) The office may impose an administrative fine on, or revoke or suspend the registration of a registrant who has committed a violation of this part. Final action to fine, suspend, or revoke the registration of a registrant is subject to review in accordance with chapter 120.
- (a) The office may impose suspension rather than revocation of a registration if circumstances warrant that one or the other should be imposed and the registrant demonstrates that the registrant has taken affirmative steps that can be expected to effectively eliminate the violations and that the

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registrant's registration has never been previously suspended.

- (b) In addition to, or in lieu of suspension or revocation of a registration, the office may impose an administrative fine of up to \$25,000 per violation. The office shall adopt rules establishing guidelines for imposing administrative penalties.
- (3)(2) It is Any person who violates any provision of this part commits a felony of the third degree, punishable as provided in s. 775.082, or s. 775.083, or s. 775.084 for any person to provide debt management or debt settlement services in this state without first registering with the office, or to register or attempt to register by means of fraud, misrepresentation, or concealment.
- Section 18. Sections 559.10, 559.11, 559.12, and 559.13, Florida Statutes, are repealed.
- Section 19. Paragraph (g) of subsection (1) of section 516.07, Florida Statutes, is amended to read:
- 516.07 Grounds for denial of license or for disciplinary action.—
- (1) The following acts are violations of this chapter and constitute grounds for denial of an application for a license to make consumer finance loans and grounds for any of the disciplinary actions specified in subsection (2):
- (g) Any violation of part III of chapter 817 $\frac{1}{1}$ of chapter 559 or of any rule adopted under part II of chapter 559.

Section 20. This act shall take effect July 1, 2010.